

American Society of Civil Engineers

Standard Guideline for the Collection and Depiction of Existing Subsurface Utility Data

This document uses both System International (SI) and customary units.



Published by the American Society of Civil Engineers
1801 Alexander Bell Drive
Reston, Virginia 20191-4400

ABSTRACT

New and emerging technologies allow for the cost-effective collection and depiction of existing utility information. This convergence of technologies and systematic use of the data derived from these technologies is known as subsurface utility engineering (SUE). A key component of SUE is affixing an attribute to utility information that denotes the quality of that utility information. This widespread and growing attribution process will benefit from the application of these guidelines and the establishment of a credible nomenclature system. Therefore, the intent of this standard guideline is to present a system of classifying the quality of existing subsurface utility data. Such a process will allow the project owner, design engineer, subsurface utility engineer, constructor, and utility owner to develop strategies to manage risks caused by existing subsurface utilities in a defined manner.

Library of Congress Cataloging-in-Publication Data

Standard guideline for the collection and depiction of existing subsurface utility data.

Final version. / ASCE Code and Standards Activity Committee (CSAC)

p. cm.

“03/09/02.”

Includes bibliographical references and index.

ISBN 0-7844-0645-6

1. Underground utility lines—United States. I. American Society of Civil Engineers. Codes and Standards Activities Committee.

TD168 .S73 2002

363.6—dc21

002034155

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Library of Congress Catalog Card No: 2002034155

ISBN: 0-7844-0645-6

Manufactured in the United States of America.

STANDARDS

In April 1980, the Board of Direction approved ASCE Rules for Standards Committees to govern the writing and maintenance of standards developed by the Society. All such standards are developed by a consensus standards process managed by the Management Group F (MGF), Codes and Standards. The consensus process includes balloting by the balanced standards committee made up of Society members and nonmembers, balloting by the membership of ASCE as a whole, and balloting by the public. All standards are updated or reaffirmed by the same process at intervals not exceeding 5 years.

The following Standards have been issued:

- ANSI/ASCE 1-82 N-725 Guideline for Design and Analysis of Nuclear Safety Related Earth Structures
- ANSI/ASCE 2-91 Measurement of Oxygen Transfer in Clean Water
- ANSI/ASCE 3-91 Standard for the Structural Design of Composite Slabs and ANSI/ASCE 9-91 Standard Practice for the Construction and Inspection of Composite Slabs
- ASCE 4-98 Seismic Analysis of Safety-Related Nuclear Structures
- Building Code Requirements for Masonry Structures (ACI 530-99/ASCE 5-99/TMS 402-99) and Specifications for Masonry Structures (ACI 530.1-99 /ASCE 6-99/TMS 602-99)
- ASCE 7-98 Minimum Design Loads for Buildings and Other Structures
- ANSI/ASCE 8-90 Standard Specification for the Design of Cold-Formed Stainless Steel Structural Members
- ANSI/ASCE 9-91 listed with ASCE 3-91
- ASCE 10-97 Design of Latticed Steel Transmission Structures
- SEI/ASCE 11-99 Guideline for Structural Condition Assessment of Existing Buildings
- ANSI/ASCE 12-91 Guideline for the Design of Urban Subsurface Drainage
- ASCE 13-93 Standard Guidelines for Installation of Urban Subsurface Drainage
- ASCE 14-93 Standard Guidelines for Operation and Maintenance of Urban Subsurface Drainage
- ASCE 15-98 Standard Practice for Direct Design of Buried Precast Concrete Pipe Using Standard Installations (SIDD)
- ASCE 16-95 Standard for Load and Resistance Factor Design (LRFD) of Engineered Wood Construction
- ASCE 17-96 Air-Supported Structures
- ASCE 18-96 Standard Guidelines for In-Process Oxygen Transfer Testing
- ASCE 19-96 Structural Applications of Steel Cables for Buildings
- ASCE 20-96 Standard Guidelines for the Design and Installation of Pile Foundations
- ASCE 21-96 Automated People Mover Standards—Part 1
- ASCE 21-98 Automated People Mover Standards—Part 2
- ASCE 21-00 Automated People Mover Standards—Part 3
- SEI/ASCE 23-97 Specification for Structural Steel Beams with Web Openings
- SEI/ASCE 24-98 Flood Resistant Design and Construction
- ASCE 25-97 Standard Practice for Design of Earthquake-Actuated Automatic Gas Shut-Off Devices
- ASCE 26-97 Standard Practice for Design of Buried Precast Concrete Box Sections
- ASCE 27-00 Standard Practice for Direct Design of Precast Concrete Pipe for Jacking in Trenchless Construction
- ASCE 28-00 Standard Practice for Direct Design of Precast Concrete Box Sections for Jacking in Trenchless Construction
- EWRI/ASCE 33-01 Comprehensive Transboundary International Water Quality Management Agreement
- EWRI/ASCE 34-01 Standard Guidelines for Artificial Recharge of Ground Water
- EWRI/ASCE 35-01 Guidelines for Quality Assurance of Installed Fine-Pore Aeration Equipment
- CI/ASCE 36-01 Standard Construction Guidelines for Microtunneling
- SEI/ASCE 37-02 Design Loads on Structures During Construction
- CI/ASCE 38-02 Standard Guideline for the Collection and Depiction of Existing Subsurface Utility Data

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FOREWORD

In April 1995, the Board of Direction approved the revision to the American Society of Civil Engineers (ASCE) Rules for Standards Committees to govern the writing and maintenance of standards developed by ASCE. ASCE standards are developed by a consensus standards process managed by the ASCE Codes and Standards Activity Committee. The consensus process includes balloting by a balanced standards committee made up of ASCE members and nonmembers, balloting by the membership of ASCE as a whole, and balloting by the public. All standards are updated or reaffirmed by the same process at intervals not exceeding 5 years.

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Subsurface utility engineering (SUE) has emerged in the past 2 decades as a means to better characterize the quality of subsurface utility information and to manage the risks associated with construction activities that may affect existing subsurface utilities. It combines traditional civil engineering practices of utility data collection and depiction with new technologies and new concepts for defining utility information quality. A key component of SUE is affixing an attribute to utility information that denotes the quality of that utility information. This attribution process is widespread and growing and will benefit from the application of this guideline. A standard guideline will clearly define these quality attributes and will benefit the engineer, the project owner, and the contractor regarding projects involving excavation and/or other construction activities.

This standard has been prepared in accordance with recognized engineering principles and should not be used without the user's competent knowledge for a given application. The publication of this standard by ASCE is not intended as a warrant that the information contained herein is suitable for any general or specific use, and ASCE takes no position respecting the validity of patent rights. Users are advised that the determination of patent rights or risk of infringement is entirely their responsibility.

Standard Guideline for the Collection and Depiction of Existing Subsurface Utility Data

1.0 INTRODUCTION

The nation's infrastructure continues to grow as a result of population growth and other factors. New technologies are proliferating, such as fiberoptics, which are replacing copper communication cables. In addition, the deterioration and replacement of existing structures have expanded activities dealing with the utility infrastructure. The effort to clean up the environment has necessitated considerable excavation in areas of high-density infrastructure development. Available right-of-way is becoming limited, especially in urban and suburban areas. The "footprint" of new construction, repair, or remediation often conflicts with existing infrastructure. When this existing infrastructure is hidden from view (e.g., buried), it is often discovered in the construction phase of a project. During this phase, the costs of conflict resolution and the potential for catastrophic damages are highest.

Existing subsurface utilities and their related structures constitute a significant portion of this infrastructure. They create risks on projects. Inaccurate, incomplete, and/or out-of-date information on the existence and location of existing subsurface utilities reduces the engineers', owners', and contractors' abilities to make informed decisions and to support risk management decisions regarding the project's impact on existing utilities.

A convergence of new equipment and data-processing technologies now allows for the cost-effective collection, depiction, and management of existing utility information. These technologies encompass surface geophysics, surveying techniques, computer-aided design and drafting and geographic information systems, and minimally intrusive excavation techniques. This convergence of technologies and systematic use of the data derived from these technologies is known as subsurface utility engineering (SUE). Organizations such as the U.S. Department of Transportation, the National Transportation Safety Board, the U.S. Department of Energy, Associated General Contractors of America, Inc., universities, and utility companies are endorsing the use of SUE.

The engineer's job in collecting and depicting utility information is complicated by the relatively limited control over utility owners' record data. The utility owner is typically under no obligation to the engineer to provide information. The engineer is therefore often unable to obtain available and pertinent utility information.

Utility owners are obligated under statute in most states to mark the location of their known active facilities

on the ground surface just before construction. This is often too late for design purposes or for contractor bidding purposes. A very few states have laws that encourage utility owners to mark facilities at the time of design; however, utility owners are under no legal requirement to do so. Some utility owners may desire to mark their facilities for the engineer.

For reliable information during design and construction, the engineer, owner, and constructor should be certain that utilities, active, abandoned, or unknown, are identified; that the utilities are marked correctly; that the numbers of actual utility pipes or cables under the ground are known or represented by multiple marks; that the width of facilities is correct; and that the depths of utilities are known. Reliable information has historically not always been provided by utility owners.

Engineers may have received, made, or obtained a mixture of evidence of the existence, character, and location of utilities. Evidence may vary widely as to its credibility. Application of this guideline and the establishment of a credible nomenclature system will permit affixing attributes to utility information that denote the quality of that utility information. Problems with existing utilities are routinely handled through change orders, extra work orders, insurance payouts, and contingency pricing. When problems create significant costs, the finger of blame is pointed everywhere, including at the engineer who has affixed his or her stamp to the plans, regardless of disclaimers. All involved in the design and construction process will benefit from better information for the management of risk.

2.0 SCOPE

The scope of this document is a consensus standard for defining the quality of utility location and the attribute information that is placed on plans. The standard guideline addresses issues such as (a) how utility information can be obtained, (b) what technologies are available to obtain that information, and (c) how that information can be conveyed to the information users.

The intent of this standard guideline is to present a system of classifying the quality of data associated with existing subsurface utilities. Such a classification will allow the project owner, engineer, constructor, and utility owner to develop strategies to reduce risk by improving the reliability of information on existing subsurface utilities in a defined manner. This document, as a reference or as part of a specification, will assist

engineers, project and utility owners, and constructors in understanding the classification of the quality of utility data.

3.0 DEFINITIONS

Designating: The process of using a surface geophysical method or methods to interpret the presence of a subsurface utility and to mark its approximate horizontal position (its *designation*) on the ground surface. (Note: Utility owners and contractors sometimes call this process “locating.”)

Engineer: The individual or firm providing engineering and design-related services as a party to the contract. The engineer produces the instruments of service or manages the instruments of service of the sub-consultants.

Locating: The process of exposing and recording the precise vertical and horizontal location of a utility.

Minimally intrusive excavation method: A method of excavation that minimizes the potential for damage to the structure being uncovered. Factors such as utility material and condition may influence specific techniques. Typical techniques for utility exposures include air-entrainment/vacuum-extraction systems, water-jet/vacuum-extraction systems, and careful hand tool usage.

One-call notification center: An entity that administers a system through which a person can notify utility owners and operators of proposed excavations. Typically, the one-call center notifies member utility owners that they may send records to the designer or designate and mark on the ground surface the existing indications of some or all of the utilities that may be present.

One-call statute: A local or state requirement that an excavator or designer of excavation call a central number to notify some or all existing utility owners of that planned excavation.

Scope of work: All services and actions required of the consultant by the obligations of the contract.

Subsurface utility engineer: A person who by education and experience is qualified to practice subsurface utility engineering.

Subsurface utility engineering (SUE): A branch of engineering practice that involves managing certain risks associated with utility mapping at appropriate quality levels, utility coordination, utility relocation design and coordination, utility condition assessment, communication of utility data to concerned parties, utility relocation cost estimates, implementation of utility accommodation policies, and utility design.

Surface geophysical method: Any of a number of methods designed to utilize and interpret ambient or applied energy fields for the purpose of identifying properties of, and structure within, the earth. Such methods typically include variants of electromagnetic, magnetic, elastic wave, gravitational, and chemical energies.

Survey datum: The points of reference used by the project owner and engineer to define a specific geographic location in three-dimensional space.

Test hole: The excavation made to determine, measure, and record the presence of a utility structure.

Utility: A privately, publicly, or cooperatively owned line, facility, or system for producing, transmitting, or distributing communications, cable television, power, electricity, light, heat, gas, oil, crude products, water, steam, waste, or any other similar commodity, including any fire or police signaling system or street lighting system.

Utility accommodation policy: A policy for accommodating utility facilities on the project. This policy includes, but is not limited to, establishing the horizontal and vertical location requirements and clearances for the various types of utilities; referencing applicable provisions of government or industry codes required by law or regulation; providing standards, specifications, detailed procedures, criteria, and methods of installation; providing requirements for the preservation and restoration of project facilities; setting forth limitations on the utility’s activities within the project area; and establishing measures necessary to protect traffic, workers, and the general public during and after the installation of utility facilities.

Utility attribute: A distinctive documented characteristic of a utility that may include, but is not limited to, elevation, horizontal position, configurations of multiple non-encased pipes or cables, shape, size, material type, condition, age, quality level, and date of measurement.

Utility depiction: A visual image of existing utility information using a computer-aided design and drafting system or on project plan sheets.

Utility quality level: A professional opinion of the quality and reliability of utility information. Such reliability is determined by the means and methods of the professional. Each of the four existing utility data quality levels is established by different methods of data collection and interpretation.

Utility quality level A: Precise horizontal and vertical location of utilities obtained by the actual exposure (or verification of previously exposed and surveyed utilities) and subsequent measurement of subsurface utilities, usually at a specific point. Minimally

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